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**BEFORE THE DIVISION OF OCCUPATIONAL AND PROFESSIONAL LICENSING
OF THE DEPARTMENT OF COMMERCE
OF THE STATE OF UTAH**

IN THE MATTER OF THE LICENSES OF)
KATHLEEN STILLION-ALLEN) **STIPULATION AND ORDER**
TO PRACTICE AS AN ADVANCED)
PRACTICE REGISTERED NURSE AND TO) CASE NO. DOPL 2009- 117
ADMINISTER AND PRESCRIBE)
CONTROLLED SUBSTANCES)
IN THE STATE OF UTAH)

KATHLEEN STILLION-ALLEN (“Respondent”) and the **DIVISION OF
OCCUPATIONAL AND PROFESSIONAL LICENSING** of the Department of Commerce of
the State of Utah (“Division”) stipulate and agree as follows:

1. Respondent admits the jurisdiction of the Division over Respondent and over the subject matter of this action.
2. Respondent acknowledges that Respondent enters into this Stipulation knowingly and voluntarily.

3. Respondent understands that Respondent has the right to be represented by counsel in this matter and Respondent's signature below signifies that Respondent has either consulted with an attorney or Respondent waives Respondent's right to counsel in this matter.

4. Respondent understands that Respondent is entitled to a hearing before the State of Utah's Board of Nursing ("the Board"), or other Division Presiding Officer, at which time Respondent may present evidence on Respondent's own behalf, call witnesses, and confront adverse witnesses. Respondent understands that by signing this document Respondent hereby waives the right to a hearing, the right to present evidence on Respondent's own behalf, the right to call witnesses, the right to confront adverse witnesses, and any other rights to which Respondent may be entitled in connection with said hearing. Respondent understands that by signing this document Respondent hereby knowingly and intelligently waives the right to all administrative and judicial review as set forth in §§ 63G-4-301 through 63G-4-405, and Utah Administrative Code R151-46b-12 through R151-46b-15.

5. Respondent waives the right to the issuance of a Petition and a Notice of Agency Action in this matter.

6. Respondent acknowledges that this Stipulation and Order, if adopted by the Director of the Division, will be classified as a public document. The Division may release this Stipulation and Order, and will release other information about this disciplinary action against Respondent's license, to other persons and entities.

7. Respondent admits the following facts are true:

- a. Respondent was first licensed to practice as an advanced practice registered nurse in the State of Utah on or about June 15, 1987. Respondent was first

licensed to administer and prescribe controlled substances in the State of Utah on or about July 30, 1997.

- b. On or about May 27, 2008 the Division issued a Letter of Concern to Respondent, which is incorporated by reference into this Stipulation and Order and attached as Exhibit A. The Letter of Concern addressed Respondent's failure to follow the "Model Policy for the Use of Controlled Substances for the Treatment of Pain," 2004, as established by the Federation of State Medical Boards, (hereinafter "Model Policy") in the treatment of three patients between 2006 and 2008.
- c. On or about October 1, 2008 deputies of the Salt Lake County Sheriff's Office responded to a report of a burglary. A patient of Respondent's, hereinafter referred to as "John Doe," told sheriff's deputies that a large amount of controlled substances that Respondent had been prescribed had been stolen. Sheriff's deputies determined that Respondent had prescribed all of the controlled substances to John Doe.
- d. On or about October 13, 2008 a Division investigator served a subpoena on Respondent and obtained medical records that Respondent kept regarding the treatment of John Doe. The Division investigator provided the records to a physician specializing in pain management (hereinafter "specialist"). The specialist reviewed the records provided by Respondent. The specialist informed the Division investigator that Respondent had failed to follow the Model Policy in her treatment of John Doe regarding initial evaluation of the patient and failed to create a treatment plan.
- e. Respondent failed, as a prescribing practitioner, to follow the "Model Policy for the Use of Controlled Substances for the Treatment of Pain," 2004, as established by the Federation of State Medical Boards. Respondent prescribed quantities of narcotic controlled substances for treatment of pain in excess of medically recognized quantities necessary to treat the conditions of John Doe. It was later determined by a Division investigator that Respondent had prescribed over 8,374 units of oxycodone, 4,452 units of methadone, and 2,484 units of hydrocodone to John Doe between December 1, 2007 and December 23, 2008.

8. Respondent admits that Respondent's conduct described above is unprofessional conduct as defined in Utah Code Ann. § 58-1-501(2)(a) and Utah Administrative Code R156-1-502(6). Further Respondent agrees by engaging in such conduct the Division is justified in

taking disciplinary action against Respondent's license pursuant to Utah Code Ann. § 58-1-401(2)(a). Respondent agrees that an Order, which constitutes disciplinary action against Respondent's license by the Division pursuant to Utah Administrative Code R156-1-102(7) and Utah Code Ann. § 58-1-401(2), may be issued in this matter providing for the following action against Respondent's license:

- (1) Respondent's licenses shall be publicly reprimanded based upon the conduct described above.
- (2) Respondent shall pay an administrative penalty of \$2,000.00 (two-thousand dollars) to the Division, pursuant to Utah Code Ann. § 58-31b-503(6)(b), within one year of the effective date of this Stipulation and Order. However, the administrative penalty will be waived if Respondent successfully completes the following:
 - (i) Respondent shall successfully complete a Division-approved prescribing course focused on pain management within nine months of the effective date of this Stipulation and Order; and
 - (ii) Respondent shall develop, draft, and implement a Division-approved "prescription pain contract" that will be used for all of Respondent's patients being treated for chronic pain. The "prescription pain contract" will be submitted to the Division within 60 days of the effective date of this Stipulation and Order.

*Fine
waived
by Division
as of
11-4-2009*

9. This Stipulation and Order, upon approval by the Director of the Division, shall be the final compromise and settlement of this non-criminal administrative matter. Respondent acknowledges that the Director is not required to accept the terms of this Stipulation and Order and that if the Director does not do so, this Stipulation and the representations contained therein shall be null and void, except that the Division and the Respondent waive any claim of bias or prejudice they might otherwise have with regard to the Director by virtue of the Director having reviewed this Stipulation, and this waiver shall survive such nullification.

10. Respondent agrees to abide by and comply with all applicable federal and state laws, regulations, rules and orders related to the Respondent's licensed practice.

11. This document constitutes the entire agreement between the parties and supersedes and cancels any and all prior negotiations, representations, understandings or agreements between the parties regarding the subject of this Stipulation and Order. There are no verbal agreements that modify, interpret, construe or affect this Stipulation. Respondent agrees not to take any action or make any public statement, that creates, or tends to create, the impression that any of the matters set forth in this Stipulation and Order are without factual basis. A public statement includes statements to one or more Board members during a meeting of the Board. Any such action or statement shall be considered a violation of this Stipulation and Order.

12. The accompanying Order becomes effective immediately upon the approval of this Stipulation and signing of the Order by the Division Director. Respondent must comply with all the terms and conditions of this Stipulation immediately following the Division Director's signing of the Order page of this Stipulation and Order. Respondent shall complete all the terms and conditions contained in the Stipulation and Order in a timely manner. If a time period for completion of a term or condition is not specifically set forth in the Stipulation and Order, Respondent agrees that the time period for completion of that term or condition shall be set by the Board. Failure to complete a term or condition in a timely manner shall constitute a violation of the Stipulation and Order and may subject Respondent to revocation or other sanctions.

13. If Respondent violates any term or condition of this Stipulation and Order, the Division may take action against Respondent, including imposing appropriate sanction, in the manner provided by law. Such sanction may include revocation or suspension of Respondent's

license, or other appropriate sanction.

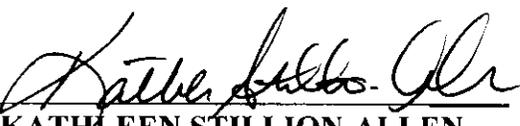
14. Respondent has read each and every paragraph contained in this Stipulation and Order. Respondent understands each and every paragraph contained in this Stipulation and Order. Respondent has no questions about any paragraph or provision contained in this Stipulation and Order.

DIVISION OF OCCUPATIONAL &
PROFESSIONAL LICENSING

RESPONDENT

BY: 

CLYDE ORMOND
Acting Bureau Manager

BY: 

KATHLEEN STILLION-ALLEN
Respondent

DATE: 5/11/09

DATE: 5/7/09

MARK L. SHURTLEFF
ATTORNEY GENERAL

BY: 

L. MITCHELL JONES
Counsel for the Division

DATE: 11 May 2009

ORDER

THE ABOVE STIPULATION, in the matter of **KATHLEEN STILLION-ALLEN**, is hereby approved by the Division of Occupational and Professional Licensing, and constitutes my Findings of Fact and Conclusions of Law in this matter. The issuance of this Order is disciplinary action pursuant to Utah Administrative Code R156-1-102(7) and Utah Code Ann. § 58-1-401(2). The terms and conditions of the Stipulation are incorporated herein and constitute my final Order in this case.

DATED this 12th day of May, 2009.

DIVISION OF OCCUPATIONAL AND
PROFESSIONAL LICENSING


THAD LEVAR
Interim Director

Investigator: John Schroen